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**HEARING  
STATE LANDS COMMISSION**

**NOVEMBER 21, 1974**

**PARTIAL TRANSCRIPT**

1 MEMBERS PRESENT

2 Mr. Verne Orr, Acting Chairman

3 Lieutenant Governor John L. Harner

4 Mr. Paul Beck, alternate for Houston I. Flournoy, Chairman

5  
6 MEMBERS ABSENT

7 Mr. Houston I. Flournoy

8  
9 STAFF MEMBERS PRESENT

10 Mr. Edward N. Gladish

11 Mr. Donald J. Everitts

12  
13 APPEARANCES

14 Ms. Cindy Sage, Environmental Specialist, representing  
Office of Environmental Quality, County of Santa Barbara

15 Mr. A. Barry Cappello, City Attorney, City of Santa Barbara

16 Ms. Prem L. Hunji, Field Representative, representing  
17 Senator Omer L. Rains, California State Legislature

18 Mr. William Gesner, representing Get Oil Out, Inc.

19 Mr. R. W. Mansfield, Legislative Advocate and Business  
20 Representative, State Building and Construction Trades  
Council of California

21 Mr. Robert L. Kubik, Attorney, Mobil Oil Corporation

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1 PROCEEDINGS

*Mr. Gladish*

2 VOICE: Mr. Chairman, these items, items C, D, E,  
3 and F, deal with the resumption of drilling on five offshore  
4 leases in Santa Barbara, Ventura, and Orange County. I  
5 want to go into a little history of these leases and the  
6 character of these leases. Before I do that, Mr. Don Everitts,  
7 staff, will orient the Commission and the audience as to the  
8 location of these leases on the map on both sides of the room.

9 MR. EVERITTS: The four items involved are  
10 platform Hilda and Hazel in the Summerland area in about a  
11 hundred feet of water and about a mile and a half off shore.  
12 They involve two platforms, Hope and Heidi, in the Carpinteria  
13 area, approximately three miles off shore, about 140 feet of  
14 water. Incidentally, platform A is a Union Oil Company  
15 since about 1969. ----- It  
16 involves a very small operation, PRC427, the Rincon oil field  
17 operation off the pier. To help orient you this is the  
18 Rincon Island, you may be aware of, quite close to that.

19 On the other side it involves PRC3095, Island  
20 Esther which is a rock-filled, man-made island, about a  
21 mile and a half off shore and in about thirty foot of water,  
22 if I remember correctly. And it's quite close to the  
23 Thumb's Islands; A, B, C, and D.

*Mr. Gladish*

24 VOICE: Thank you. Mr. Chairman, members of the  
25 Commission, the leases here, the five leases involved here

1 were sold over a period of time from 1930 up until the more  
 2 recent one of 1968. One was sold in 1957, two were sold in  
 3 1964. The state sold oil and gas development rights on  
 4 these leases for an aggregate total of twenty million dollars.  
 5 We are talking in essence of this request for drilling on  
 6 four platforms and one fill island as Mr. Everitts mentioned.  
 7 Currently these facilities contain some 221 wells. The  
 8 proposal before you is to drill up to an additional 60 wells  
 9 to complete development of these leases which are essentially  
 10 now in the excess of two-thirds developed.

11 These leases that we're discussing now have  
 12 produced in the excess of about 77 million barrels of crude oil.  
 13 The current production from these leases is about 9,000  
 14 barrels per day. The anticipated increase if this program  
 15 goes forward is for an additional approximate 4,000 per day.  
 16 The aggregate revenue for these leases for higher education  
 17 and other programs of this state has exceeded forty-seven  
 18 million dollars. We anticipate an increased revenue if  
 19 this item is approved of about ten thousand dollars a day  
 20 additional money. There have been no spills of any  
 21 consequence in the operation of these leases or any other  
 22 state leases in that regard. In 1969, as you're all aware,  
 23 I'm sure, there was a blowout on federal lease in the  
 24 Santa Barbara Channel. As a result of that this Commission  
 25 imposed an immediate ban on new drilling on state leases.

1           Inherent in that moratorium were two conditions,  
2 one dealing with completion of a review of offshore drilling  
3 regulations and procedures under the jurisdiction of this  
4 Commission, and secondly, the establishment by the industry  
5 of the existence and capability of adequate containment  
6 and clean up equipment. This matter has been under continuous  
7 review since that time. This Commission has discussed this  
8 matter of a moratorium several times since 1969. The staff  
9 has been actively involved in the review of this moratorium  
10 since that time.

11           More recently in April of 1973, you directed the  
12 staff to conduct an in depth review of current drilling and  
13 producing oil and gas operations on state leases. The  
14 Division was to consider the advisability of lifting the  
15 drilling ban and to make recommendation to the Commission.  
16 Public hearings were held in Los Angeles and Santa Barbara  
17 last fall. Testimony was invited and received from the  
18 public and from all government agencies concerned with pro-  
19 tection from oil spills, the industry itself, and from  
20 other interested groups and organizations. The Division  
21 then issued a report on its review which incorporated the  
22 comments and advice received from public hearings. The  
23 report proposed new procedures for drilling and production  
24 operations from existing facilities on tide and submerged  
25 lands currently under state lease.

1           The report further concluded that the conditions  
2 set by the Commission in 1969 had been adequately met and  
3 recommended that the ban on drilling in state offshore  
4 leases be lifted on a lease by lease basis. The Commission  
5 accepted that report in its recommendation of December of  
6 last year. The new procedure for drilling and production  
7 operations were adopted. Authorization was granted to  
8 resume drilling operations on a lease by lease basis,  
9 but only when predicated upon staff review  
10 for compliance with the new procedures and with final  
11 approval by the State Land Commission. The Commission also  
12 indicated that there would be full compliance with whatever  
13 requirements were applicable to California Environmental  
14 Quality Act.

15           Initial applications were received from the  
16 Standard Oil and Mobil Oil Corporation covering the leases  
17 under discussion now -- Santa Barbara Channel and offshore  
18 Orange County. Staff reviewed each of the applications.  
19 The staff even included a review and environmental assessment.  
20 Such studies concluded that the projects would not have a  
21 significant affect on the environment and therefore, in  
22 accordance with the state guidelines for implementation of  
23 the Environmental Quality Act, a negative declaration was  
24 prepared and circulated to concerned agencies and to the  
25 public. Over three hundred notices were sent out describing

1 this negative assessment. The Attorney General, the  
 2 State Land Commission, were very close in coordination  
 3 and synchronization in the legal aspects of this program.  
 4 And recently the Attorney General concluded in a report  
 5 to us that while there is some doubt as to whether CEQA  
 6 is applicable, the Attorney General feels it probably is.  
 7 That these applications before you are in compliance with  
 8 law. The representative of the Attorney General's Office  
 9 is here, shouldn't need to elaborate on that.

10 The purpose of each effort is to complete the  
 11 development of oil and gas reserves underlying the  
 12 respective leases from the existing structures. The program  
 13 will require no additional facility on the platforms, no  
 14 additional pipeline and no additional onshore facilities.  
 15 Mr. Don Everitts will briefly outline the environmental  
 16 assessment.

17 MR. EVERITTS: Well, according to your CEQA  
 18 guideline it states that a negative declaration  
 19 shall be prepared for a project which would potentially  
 20 have a significant effect on the environment which the  
 21 lead agencies, in this case, the State Land Commission,  
 22 find on the basis of the initial study will not have a  
 23 significant effect on the environment. In the preparation  
 24 or in its assessment we did compare it in a sort of a  
 25 mini EIR. As a matter of fact, this file here represents

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the preliminary assessment on this operation.

In our opinion the productive limit of the field being considered are known and the drilling program proposed will lead to no additional drilling. When this drilling is done there will be no more drilling. The productive characteristic of the wells which are to be drilled are expected to be of such a nature that they will not be capable of sustaining the flow that must be produced by artificial method, thus making it virtually impossible to have a major oil spill in the nature that occurred in 1969.

Further the platform and islands are designed to preclude significant oil spills into the sea in the event there would be some sort of reduction mishap where a few gallons were spilled on the platform. The drilling, as Ed said, will be done through existing structures. Production will be through existing pipeline, and it will be produced into existing producing facilities. The appearance of the drilling mass will be so similar to that of the well maintenance unit used now that the casual observer will not be aware of any visual change in the operation. Because of the distance of the operation from the shore line, the noise effect will be insignificant. There will be negligible effect on the ocean bottom. Each project requires at most 60 extra temporary employees during the period of actual

1 drilling. The new drilling will cause an insignificant  
 2 in boat/barge traffic which some people are concerned with,  
 3 and water quality will be protected by applicable law.

4 The leasees will be required to comply with our  
 5 new drilling and production procedures. We have received  
 6 from them the critical operation and curtailment plans  
 7 that they were ordered to deliver. They have developed  
 8 oil spill contingency plans which these volumes here  
 9 represent, the contingency spill plan that will be used.  
 10 They have prepared an Environmental Data Statement which  
 11 was the basis for our assessment, and we have reviewed  
 12 their operational and production procedures, and they  
 13 are in compliance. They will be required to follow the  
 14 procedures which are quite stringent and it's going to  
 15 cost them money, and it's in the long run going to cost the  
 16 state money because they're going to have to abandon a well  
 17 sooner because of the added cost of producing them -- but  
 18 we'll get some energy. They will be required to maintain  
 19 adequate well containment and clean up equipment inventory  
 20 and they will not be permitted to conduct certain critical  
 21 operations under many circumstances. Now, might just quote  
 22 a few of the items.

23 Under Standard Oil -- under the Standard Oil Company,  
 24 which these all are, plan, we state here that the  
 25 critical operations in progress, and we define critical

1 operations. The continuation and succession of the critical  
2 operation will require approval of State Lands. And it  
3 really says that when the significant wave height is greater  
4 than five feet, they will not be able to perform these  
5 critical operations. If the wind exceeds 40 knots, of  
6 course, these are synonymous with a five foot sea. When  
7 the bulk of the containment equipment maintained by Clean  
8 Sea's is not available, they will not be allowed to operate  
9 under the critical operations. When there are not enough  
10 boats in the area to deploy the equipment, when there is  
11 an insufficient supply of drilling tools and materials to  
12 control the well, when emergency containment equipment is  
13 not approved, when fog is so dense that visibility of the  
14 structure is limited, when manpower required is not  
15 available. This type of thing we feel completely --  
16 completely obviates -- there's no possibility of a serious  
17 oil spill. On that basis we did determine and recommend  
18 that we feel that the environmental effects would be  
19 negligible.

*Mr. Gladish*  
20 VOICE: Thank's, Don.

21 Mr. Chairman, Commissioners, successful development  
22 of these leases has been underway for many many years. The  
23 state's track record is good. Over fourteen hundred wells  
24 have been drilled without serious incident. The new  
25 procedures have evolved over many many years experience and

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1 hearing. The clean up and containment equipment is the  
2 best available. The application filled by Standard Oil  
3 Company and Mobil Oil Corporation for the resumption of  
4 drilling operations are completely in compliance with  
5 your policy's applicable regulations. It is the staff's  
6 recommendation that they be approved and the Executive  
7 Officer be authorized to issue the necessary permits to  
8 complete development of these leases.

9 Mr. Chairman, that concludes our presentation.  
10 I have about ten letters, communications, that sort of  
11 thing, and there are a number of people here today to  
12 testify on this item. If I might, I might just summarize  
13 in the package you have before you some of the  
14 correspondence, I won't discuss in detail statements from  
15 those people who are here to present them.

16 Had a communication from Mr. Alfred F. Reynolds,  
17 County of Santa Barbara Environmental Coordinator, and it's  
18 my understanding that he, that group will be represented  
19 by Cindy Sage and is here today and is prepared to give a  
20 statement. I have received correspondence from  
21 Mr. Francis Sarguis, Get Out Oil, Inc., and the essence of  
22 his statement is in opposition. The essence of his  
23 statement is that this item should not be decided by a  
24 lame duck Commission and that I should keep this fact in  
25 mind in making such a recommendation. I have a letter from

1 Mrs. Lois S. Sidenberg, President of the Carpinteria Valley  
 2 Association. She has five points in opposition dealing  
 3 with such things as loading and unloading operations from  
 4 the Standard pier, I believe you have the letter in front  
 5 of you, increased use of pipelines. Talks about abandoned  
 6 wells on the beach, platform fires, containment and  
 7 recoverable capability, and concludes by indicating that  
 8 the negative declaration should not be accepted.

9 I have a letter from H. Edward Lyon, President,  
 10 Allied Construction and Engineering Company, seeking your  
 11 approval for these projects. I have a letter from  
 12 Mr. William P. Gawzner, President, Miramar on the Beach.  
 13 And he asked that his letter be made part of the record  
 14 and it's a general letter in opposition. I have a telegram  
 15 from Mr. Gary K. Hart, Assemblyman-elect, 35th District.  
 16 It is brief. Indicates that the negative declaration  
 17 would be a mistake. That there is a seismic hazard in his  
 18 opinion, and that there is a new mandate to the Commission  
 19 that should not be ignored. I have a letter from  
 20 Mr. Kenneth G. Hahn, Executive Secretary, Ventura County,  
 21 Building and Construction Trades Council, AF of L-CIO,  
 22 urging approval of these items.

23 I have a letter from A. Barry Capello, City  
 24 Attorney, City of Santa Barbara, and Mr. Capello is here  
 25 to present that letter so I will not go into that.

1 Mr. Capello also delivered to us a letter from  
2 Mr. Paul D. Nefstead, Environmental Hearing Officer and  
3 Staff Assistant to the Environmental Quality Board, and  
4 you have that letter. I have a statement which will be  
5 presented as I understand it, by Miss Prem Hunji on behalf  
6 of Senator Omar L. Rains, and I won't read it. We have a  
7 statement to be presented by Mr. William Gesner representing  
8 Get Out Oil, Inc.

9 Mr. Chairman, that's the essence of the  
10 correspondence that I have received. I have indicated  
11 there are perhaps half a dozen or so people in the audience  
12 that would like to be heard.

13 *Mr. Bell*  
VOICE: All right. I think maybe the Commissioners  
14 will hold their questions until we've heard from those who  
15 wish to testify. Will you take them in the order which they  
16 asked or do you have them in alphabetical order?

17 *Mr. Hedden*  
VOICE: Well, I don't believe the order is very  
18 significant. I kind of got them all about the same time.  
19 The first one I have in front of me is Cindy Sage,  
20 who is representing Mr. Alfred F. Reynolds, the County of  
21 Santa Barbara, Environmental Quality Coordinator.

22 *Mr. Harris*  
VOICE: May I ask, Mr. Chairman, that the proponents  
23 try not to be repetitive. If somebody else has made a  
24 statement in which they concur, that they submit their  
25 approval of that statement in consideration of other people

1 who would like to be heard.

2 *the Chair*  
3 VOICE: Fine. Thank you. Miss Sage, will you  
4 step to the roster, please.

5 MISS SAGE: Mr. Chairman, Commissioners, my name  
6 is Cindy Sage. I'm representing the Office of Environmental  
7 Quality, County of Santa Barbara. Mr. Reynolds regrets  
8 that he couldn't be here today to present this statement  
9 himself, but he's conducting an environmental hearing in  
10 Santa Barbara and couldn't get away. I am going to read  
11 a letter from Mr. Reynolds to Mr. Gladish in response to  
12 the ND's, that we received at the County and then I'm  
13 going to read an attachment which was prepared by the Office  
14 of Environmental Quality.

15 "Dear Mr. Gladish:

16 "Thank you for your notice of the public hearing  
17 November 21st on the above projects in reference to  
18 proposed ND for state oil and gas leases 1824.1,  
19 3150.1 and 4000.1. I will be unable to attend the  
20 hearing because of the press of business here.  
21 However, I recommend that the proposed ND be replaced  
22 by full EIR's for the reason specified below.

23 "It is my understanding that a ND is  
24 supposed to include an explicit statement as to  
25 the reasons for the finding of 'no significant impact'.  
I find no such statement in these proposed ND's and

1 suggest that at a minimum they be revised to include  
2 one.

3 "It is also my impression that there are at least  
4 two factors which indicate that an EIR would be  
5 more appropriate as an environmental review finding.

6 These are:

7 1. - There is considerable public controversy in  
8 Santa Barbara County regarding the resumption  
9 of offshore drilling in the Santa Barbara  
10 Channel. An EIR would insure that full public  
11 consideration of all environmental risks  
12 would be undertaken.

13 2. The existing platforms were constructed prior  
14 to the CEQA requirements for environmental  
15 review, including the assessment of risks to  
16 the platform foundations through seismic  
17 shaking. An EIR would again guarantee that  
18 such risks are fully evaluated.

19 "The attached OEQ comments show that the proposed  
20 drilling operations would be conducted in a region of  
21 historically high seismic activity. Please note that  
22 the enclosed letter from the County Petroleum  
23 Administrator, which is included in your attachment,  
24 Mr. Gladish, minimalizes the seismic risks. However,  
25 in my view there are 'unknown' geologic and seismic

1 factors relating to potential impacts of additional  
2 drilling from these platforms which should be identified  
3 and evaluated.

4 "An additional body of evidence under CEQA Sections  
5 15080, 81, and 82 points to a mandatory finding of  
6 significant impact, which specifically requires that  
7 an EIR be prepared:

8 "Section 15080: If any of the effects of a  
9 project may have a substantial adverse impact on  
10 the environment, regardless of whether the  
11 overall effect of the project is adverse or  
12 beneficial, then an environmental impact report  
13 must be prepared where discretionary governmental  
14 action is involved.

15 "Section 15081(c) (9): Some examples of  
16 consequences which may have a significant effect  
17 on the environment in connection with most projects  
18 where they occur, include that:

19 "(9) could expose people or structures to  
20 major geologic hazards.

21 "Section 15082(a): Under this section, a finding  
22 of 'significant impact' is mandatory where  
23 'impacts have a potential to degrade the quality  
24 of the environment.'

25 "In light of these findings, I strongly recommend

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that your office reconsider its position and specify that an EIR is the appropriate document relative to Leases PRC 1824.1, PRC 3150.1, and PRC 4000.1.

"Thank you for your consideration.

"Yours very truly,

"Albert F. Reynolds

"Environmental Quality Coordinator"

And the attachment reads:

"Construction of platform Hope, Heidi, Hilda, and Hazel (1), and subsequent oil drilling, were implemented before the California Environmental Quality Act of 1970. This Act now requires that an Environmental Impact Report for certain projects needing State or local permits. If these projects can have a significant effect on the environment, then an Environmental Impact Report must be prepared.

"Seismic activity in the Santa Barbara Channel region can be a potential source of significant environmental impact on oil drilling operations, and thus indirectly on the coastal environment depending on initial platform design, and the geology of the area to be drilled."

In the next section we have included a summary of seismic activity historically in the Santa Barbara Channel region.

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"First the Santa Barbara Channel region is located within the seismically active circum - Pacific seismic belt. Earthquakes of magnitude 6 and larger (2) can be expected to occur in the future in the vicinity of the channel, and it would be consistent with past records if several such events occurred in the next century (U.S. Geological Survey, 1971).

"Union Oil Company Platform 'C' and Sun Oil Company Platform 'Henry', designed for installation in the channel in 1971, were constructed to withstand a 7.1 magnitude earthquake with no damage, and a 7.5 magnitude earthquake without catastrophic damage. (U.S. G.S., 1971).

"Since 1800 the following large earthquakes have occurred in Southern California in which their intensities have been estimated for the Santa Barbara area."

And here a list of seven major earthquakes and their estimated intensity were given which I won't read.

"The fault activity in the Santa Barbara region could cause high intensity earthquakes in the Santa Barbara Channel and are summarized below for the Santa Barbara County Seismic Safety Element (1974)."

Again there's a series here of perhaps 20 faults either historically potentially active or active, and

1 their estimated magnitudes ranging up to 8.4 for the  
2 San Andreas fault system.

3 "The Santa Barbara region is in a high severity  
4 zone where major damage from probable maximum intensity  
5 9 or 10 earthquakes can be expected. Earthquake  
6 intensities of 8 or 9 could break or crack underground  
7 pipes or cause ground collapse.

8 "From 1970 through '71, one hundred and seven  
9 earthquakes occurred in the Santa Barbara Channel,  
10 making this one of the most seismically active in the  
11 state. These earthquakes were centered about 15 miles  
12 south-west of the proposed new wells and were not  
13 greater than 3.6 richter magnitude.

14 "Proposed maximum ground accelerations for various  
15 magnitudes of earthquakes are shown in figure 3. From  
16 the estimated magnitudes for local earthquakes, as  
17 prepared in the Seismic Safety Element, it is reasonable  
18 to expect that at least a 0.25 of gravity-ground  
19 acceleration would occur in the Santa Barbara Channel.

20 "The U.S. G.S. (1973) predicted that a major  
21 platform oil spill could occur as a result of:

22 "first seismic shaking and subsequent breaking  
23 of pipes or valves, and second, ground  
24 movement by either submarine slumping or  
25 faulting with resultant shearing off of pipes.

1 or well cases."

2 Our second area of investigation here was what  
3 we're entitling geologic and seismic unknowns. Certain  
4 geological and seismic data are lacking in respect to  
5 potential impact of additional drilling from the above  
6 four platforms. These include:

7 "First what magnitude earthquake and ground  
8 acceleration were the four platforms originally  
9 designed for. Second, what magnitude earthquake  
10 and ground acceleration can subsurface drilling  
11 pipe and well casings withstand. Third, will local earth-  
12 quake intensities be greater under platform sites  
13 due to relatively soft and unconsolidated sediment  
14 or the presence of unconsolidated water saturated  
15 sand that could become quit under the influence of  
16 seismic shaking.

17 "Another unknown, the above platforms are  
18 superimposed over the U.S. Geological Survey geologic  
19 map of the channel (4). And the large scale of the  
20 map and the omission of certain geologic hazard data  
21 leads to the following questions.

22 "1 - Is submarine slumping or creep present  
23 in platform areas and could this lead to an  
24 oil spill by shearing off of new wells.

25 "2 - Are there active faults under or adjacent to

1 the platforms.

2 "These are unanswered questions.

3 "E. Would ground displacement on any faults,  
4 active faults, crossed by the new wells be sufficiently  
5 large to shear off well casings and pipes. What is  
6 the verocity and permeability along both active and unactive  
7 fault plane that would be crossed by the drilling?  
8 Would there be a possibility of oil and/or gas having  
9 pressure to escape along these planes.

10 And finally, our last section is one for  
11 recommendations.

12 "The California Environmental Quality Act of 1970,  
13 specifically stipulates that a project can have a  
14 significant effect on the environment if it is subject  
15 to a major geologic hazard. The initial seismic design  
16 of platforms, Hilda, Hazel, Hope, and Heidi, and the  
17 subsurface geologic condition that the new wells will  
18 encounter may be such that no significant environmental  
19 impact would occur in the event of major seismic  
20 activity. However, since these data are not readily  
21 available for public and governmental review, it is  
22 recommended that an environmental impact report be  
23 prepared in order to allow an objective evaluation."

24 Mr. Reynolds requests that first this be read  
25 into the record, and secondly, that there be a 60-day

1 continuance on this matter for further study. Thank you  
2 very much.

3 *Mr. Qui*  
VOICE: May I ask our next person from the audience  
4 who wishes to testify. Mr. Gladish, what name do you have next?

5 *Mr. Gladish*  
VOICE: Mr. Chairman, I'm going through here.  
6 Next one I have is Mr. A. Barry Capello, City Attorney, with  
7 the City of Santa Barbara.

8 MR. CAPELLO: Mr. Chairman, gentlemen, I'm  
9 A. Barry Capello, the City Attorney for the City of Santa  
10 Barbara. I'm here representing the City Council. You have  
11 on file with you two letters, one from my office, which is  
12 on my stationery which I shall read, and another directed to  
13 Mr. Gladish from the Community Development Department, the  
14 Environmental Quality Advisory Board Staff Assistant,  
15 Mr. Nefstead. Regarding the latter letter I shall take  
16 Lieutenant Governor Harmer's suggestion and indicate that  
17 Miss Sage's previous testimony before the record is covered  
18 there and we just cite it and ask that it be part of the  
19 record. Regarding my letter, I'd like to read it.

20 "The City Council for the City of Santa Barbara  
21 has authorized my office to file with the State Lands  
22 Commission protests on behalf of the Environmental  
23 Hearing Officer, Environmental Quality Advisory Board,  
24 and the Council itself, to the negative declarations  
25 filed for the resumption of drilling operations on the

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two leases that are set forth on that Board -- two, not the third. We are only opposing the drilling operation to be conducted without any IR on Hilda, Hazel, Heidi, and Hope.

"The drilling operations to be conducted by the Standard Oil Company on these four platforms mandate an environmental impact report for the determination of the potential significant adverse environmental effect of a major oil spill during drilling operations to be conducted from those platforms. It matters not that previous wells have been drilled in years past without incident. It is obviously ridiculous to even the most lay observer that since previous operations were conducted without a major spill ipso facto future ones will not produce a spill regardless of the manner in which drilling was previously conducted. Future operations must be conducted with properly trained crews, adequate safety procedures, and safety equipment, and the ability to immediately initiate containment and clean-up measures in case of an accident. The permitting of re-drilling on these platforms with a negative declaration rather than a full environmental impact report is tantamount to saying that the drilling of an oil well in offshore waters can have no significant adverse environmental impact and the public

1 need not be interested in the manner in which the  
2 project will proceed since in the past the fact that  
3 there was no spill presumes no future spill. This,  
4 of course, is patently falacious. We simply cite the  
5 fact that on outer-continental shelf lease P-0241  
6 which is platform A and B the Union Oil lease, and  
7 its surrounding areas, five development wells and  
8 between eight and ten exploratory wells were drilled  
9 without an oil spill until January 28, 1969, well A-21  
10 was drilled to a depth of approximately 3,000 feet  
11 with a total absence of safety measures and in a reckless  
12 manner, causing the well known Union Oil Spill and  
13 the resulting significant adverse environmental effect.

14 "The City of Santa Barbara urges a full environ-  
15 mental impact report for the resumptions of drilling  
16 from these four platforms so that we may be able to  
17 fully study the exact drilling program proposed, the  
18 training and safety measures to be implemented, the  
19 containment and clean-up procedure plan to be followed  
20 in case of a spill, as well as the whole host of other  
21 drilling techniques and activities which are necessary  
22 for the safe development of an offshore oil field."

23 Thank you, gentlemen.

*Ms. Hunji*  
24 VOICE: Mr. Chairman, next on the list I have

25 Miss Fran Hunji representing Senator Omer L. Rains.

1 *Mr. Orr*  
VOICE: I don't believe I got your name. Would  
2 you come forward, please.

3 *Mr. Glaser*  
VOICE: I may not be pronouncing it correctly.

4 MS. HUNJI: That's correct, P-r-e-s.

5 *Mr. Orr*  
VOICE: Thank you.

6 MS. HUNJI: Before I read Senator Rains' statement  
7 I cannot overstress how much he wanted to be here in person.  
8 However, he is at a committee hearing with the National  
9 Resources and Wildlife Committee, and I do want to emphasize  
10 that if at all possible he would have liked to be here in  
11 person. He asked me to make a statement on his behalf.

12 "Since Santa Barbara is well represented here  
13 today, I will make my remarks brief and to the point.  
14 There are several issues here which need to be brought  
15 home again and again:

16 "We have recently heard the oil companies express  
17 pride in having cleaned up a 15 barrel oil spill in  
18 the channel - 15 barrels. Their pride in this minute  
19 accomplishment points up the fact that they do not yet  
20 have the technology or the safety devices, to contain  
21 these oil leaks when they occur, much less the  
22 technology to prevent them from occurring. Platform A  
23 is still leaking at this very moment and there is no  
24 indicator there has been any advance in the ability  
25 to put a stop to this continued spillage.

1 "Let me here bring up a point of irritation to the  
2 people of Santa Barbara County. The oil companies  
3 continue to use the term 'natural seepage' to account  
4 for almost anything which occurs in the channel. And  
5 yet we know from observation that this 'natural seepage'  
6 somehow manages to become more apparent immediately  
7 after increased activity on the functioning platforms.  
8 So we must proceed on the assumption that this is not  
9 natural seepage, but, in fact, continuing spillage from  
10 the working platforms. Let me reiterate--if the oil  
11 companies have no technology devised to prevent this  
12 continuing spillage, how can we assume that they will  
13 have the technology to prevent major oil spills? The  
14 answer is--we can't. And I need not remind you, because  
15 you've been reminded countless times, of the disastrous  
16 affect of the oil and tar on its beaches to the Santa  
17 Barbara economy.

18 "A second question brought up by the request for  
19 a negative declaration regards the apparent refusal  
20 of the oil companies to deal with the geological  
21 hazards of this area. The proposed drilling operations  
22 are to be conducted in a region of historically high  
23 seismic activity. We do not yet know the extent of  
24 this activity, nor do we know the effect of additional  
25 drilling and platforms on this activity. All of these

1 points should be dealt with in a thorough Environmental  
2 Impact Study.

3 "Let me mention here an apparent inconsistency in  
4 the oil company's stand with regard to this problem.  
5 When they wish to resume drilling, they insist that  
6 this is a stable area, yet when confronted with a  
7 continuing leak, such as the one mentioned earlier,  
8 they claim that the bottom is 'so fractured and  
9 fragile' that they cannot stop the leak. They cannot  
10 have it both ways. Either the area is 'stable' as they  
11 claim in one instance, or it is, in fact, 'fractured  
12 and fragile' as they claim on other occasions.

13 "There is another inconsistency at issue here--  
14 that of the State Lands Commission ordering an  
15 Environmental Impact Report on a proposed Platform Holly  
16 Project but being willing to consider the resumption of  
17 other drilling without requiring such a study. If  
18 this is based on the assumption that the entire area  
19 is the same geologically, then we are proceeding with  
20 fallacious premise. If the Platform Holly Project  
21 demands an EIR, and it did, then surely these other  
22 projects demand this same degree of evaluation.

23 "Yet another point which the request for a negative  
24 declaration does not even bother to mention is the time  
25 variation of drilling and production activities that are

1 planned. This omission demonstrates contempt for the  
2 people of my district by its failure to provide even  
3 its most elementary information. The oil companies  
4 patronize us with advertisements yet refuse to give us  
5 facts.

6 "Which brings me to my final, and most essential,  
7 point: Every referendum, every election, and every  
8 poll in the Santa Barbara area has indicated over-  
9 whelming opposition to offshore oil activity. In my  
10 opinion, the views of the people of Santa Barbara County,  
11 while perhaps more intense, accurately reflect the views  
12 of the people of the State of California on this issue.  
13 Would it not be more responsive to the public, therefore,  
14 for the State Lands Commission to postpone consideration  
15 of this proposal until the new body is appointed? Since  
16 the new Commission will be charged with the responsibility  
17 of making decisions which will continue to affect the  
18 people of this state for years to come, it could only  
19 seem logical to give them the opportunity to make this  
20 present decision. I urge you to do so."

21 Thank you.

*Mr. Davis*  
22 VOICE: Thank you.

*Mr. H. G. ...*  
23 VOICE: Mr. Chairman, the next speaker will be

24 Mr. William Gesner representing Get Out Oil, Inc.

25 MR. GESNER: Mr. Chairman, gentlemen, that's Get

1 Oil Out, Incorporated.

2 "My name is William Gesner. I am appearing on  
3 behalf of GET OIL OUT INC. of Santa Barbara, and also  
4 as a member of the Oil Committee, Los Padres Chapter  
5 of the Sierra Club. We are adamantly opposed to all  
6 four Negative Declaration Environmental Impact Reports  
7 that are being considered here today.

8 "We would question first the State Lands Commission  
9 decision to require the preparation of a draft  
10 environmental impact statement for ARCO's proposed  
11 drilling program for Platform Holly, and then come out  
12 with negative declarations for further drilling on  
13 state leases from four platforms, Santa Barbara  
14 County, one filled offshore island off Orange County,  
15 and existing pier facilities in Ventura County.

16 "It seems the objective of all four proposals is  
17 the tapping of deeper pay underlying present production  
18 zones. It is said that completion of the development  
19 of the leases will not require or lead to additional  
20 development on adjacent state leases. This statement  
21 is absurd, unless the adjacent state lease holders  
22 are unitized with lease holders from which further  
23 development of underlying reserves is proposed.

24 "The Negative Declarations say, 'that all projects  
25 will be conducted in accordance with procedures for

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drilling and production operations, and rules and regulations of the State Lands Commission and the State Division of Oil and Gas.' These procedures and regulations are inadequate and do not measure up to safety standards recommended by recognized experts in the field of blow-out prevention. Two serious blowouts in California this year might have been prevented if stronger and safer regulations had been in effect. The blowouts were on land.

"The oil industry and its regulatory agencies still concede that offshore accidents may happen. They usually attribute the cause to human error. But whose human error? An Oil Chemical and Atomic Workers Union study of accidents in the hydrocarbon processing industry found that almost half of all accidents were caused by faulty equipment. Over a third of the remaining half were caused by faulty methods of operations dictated by management. Thus, almost two-thirds of the accidents were caused not by human error but by circumstances controlled by management. Management error so to speak.

"I would suggest that the ratio is even higher in offshore oil operations. I worked a year on Platform Hope for Standard Oil; also a year on Platform Holly (both platforms on state leases). And

1 I believe that I have a good idea of what goes on on  
2 those platforms.

3 "The last sentence on each negative declaration  
4 says, 'It has been determined that the proposed  
5 project will not have a significant effect on the  
6 environment.' What about a blowout? Wouldn't a blow-  
7 out create a significant effect on the environment?  
8 And who was asked to make this determination? The  
9 results of a survey among Santa Barbara Channel oil  
10 field workers showed all in agreement that more blow-  
11 outs in the Channel would not surprise them in the  
12 least. So, before making a final determination as to  
13 whether the proposed projects would have a significant  
14 effect on the environment, try asking the people who  
15 work offshore for their opinion!

16 "On November 11th, just ten days ago, Standard  
17 Oil of California's Platform Nilda was involved in a  
18 small oil spill. It was reported that all but 5% of  
19 the oil was cleaned up. Now, we are always hearing  
20 how effective Clean Seas Inc. recovery methods are --  
21 why didn't Standard call Clean Seas in to clean up  
22 the remaining 5%?

23 "The media would not have known about this oil  
24 spill had a concerned citizen not reported it. This  
25 oil spill happened on a clear day and Standard was

1 caught in the act. I cannot help but wonder how many  
2 other spills have happened under the cover of darkness  
3 or during the periods of dense fog, and gone unreported  
4 and undisclosed.

5 "This State Lands Commission has lifted the  
6 moratorium in direct opposition to the desires of the  
7 majority of Santa Barbara residents, as well as those  
8 living up and down California's coastline. I believe  
9 that this Commission should now defer action on the  
10 negative declaration before it until such time as the  
11 new State Lands Commission meets after January 1st.  
12 At that time they can then consider these negative  
13 declarations in their entirety."

14 Thank you.

15 *Mr. Gladish*  
VOICE: Any questions? Thank you, sir.

16 *Mr. Gladish*

17 VOICE: Mr. Chairman, I have a card here for  
18 Mr. Dick Mansfield with the State Building and Construction  
19 Trade Council of California, AF of L-CIO.

20 MR. MANSFIELD: Thank you, Mr. Gladish.

21 Mr. Chairman, members of the Commission, my name is  
22 Dick Mansfield. I represent the State Building and  
23 Construction Trade Council of California. I'm their  
24 legislative advocate and business representative. I wish to  
25 address my comments today on the items that you have before  
you, the resumption of drilling operations offshore from

1 Summerland-Carpinteria, and I believe another one down in  
2 Orange County. I'm speaking on behalf of the 400,000  
3 building tradesmen in the State of California. First, I'd  
4 like to make this statement that under Proposition 20, the  
5 assumption was made that the tidelands belonged to all of  
6 the people in the State of California. And certainly tideland  
7 leases and the oil that is recovered from these leases and  
8 the royalties derived from those leases belong to all the  
9 people in the state. I moved to Santa Barbara when I was a  
10 child in 1929, and I lived in Santa Barbara - I lived in  
11 Goleta. I was employed by Signal Oil and Gas Company for  
12 approximately eight years in drilling operations in the  
13 Ellwood Oil Fields. I'm very familiar with the requirements  
14 of the State of California on tideland leases. What we call  
15 water string, water shut off test, blowout preventors and  
16 all of the other safety precautions that I was familiar with  
17 when I was employed in that industry. And I'm sure today,  
18 judging from the information that the Commission has in  
19 front of us on the new safety measures that have been  
20 compiled by your staff, that the drilling requirement on  
21 these leases that are up for approval will be far more  
22 stringent than what they were when the leases were initially  
23 issued.

24 Santa Barbara had major earthquakes. We had one,  
25 I believe, when I was employed by Signal in 1951, and that

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1 was the well known Tehachapi earthquake. And as I recall  
2 on Highway 101, there was a fault line that ran from there  
3 out into the ocean that bisected several tideland leases  
4 off of Isla Vista, Coal Oil Point area, in which the land  
5 at the north of that fault rose six inches. There was not  
6 any effect upon existing producing wells in that area, nor  
7 was there any effect on current drilling operations going  
8 on in that area. And I happened to be working on a drilling  
9 rig at that time in Isla Vista. There is a natural oil seep  
10 off of the Coal Oil Point which is about 10 or 12 miles  
11 north of the leases we're talking about where you have a  
12 natural seep of 3 1/2 or 4 barrels of oil a day. And as  
13 a young man we used to go down to Goleta Beach, and we'd  
14 always get our feet covered with tar.

15 There's a natural oil seep, and was years ago,  
16 off of Summerland. And Summerland, as you know, at one time  
17 had 300 or 400 wells back in 1904, all offshore wells.  
18 There is a natural tar seep off of Carpinteria where the tar  
19 actually comes right off of a bank, right along the beach  
20 and rolls right out onto the sand. And, of course, we  
21 readily admit that there has been spills in the state.

22 The reference was made today on the Union Oil  
23 Company blowout in the Channel, and the only reason that  
24 that blowout occurred was the fact that the state regulations  
25 were not being adhered to on that federal lease -- and that

1 was a federal lease. And since that time the federal  
2 government has come up with new requirements. They did not  
3 set their water string of pipe deep enough, their casing  
4 deep enough to take into consideration that fault zone, and  
5 that's where the blowout occurred.

6 In Time magazine this morning, I read that if the  
7 oil producing nations continue with the price of oil, and  
8 now I understand that Mexico's going to go along and they're  
9 joining the Arab nations -- Ecuador is going along and  
10 they're joining the Arab nations. We're going to have --  
11 that is, the nations in this world that import oil -- we're  
12 going to have a forty-seven billion dollar a year balance  
13 of deficit payments. And gentlemen, I don't have to point  
14 out to you the crucial period that we are in. With  
15 unemployment rising at a rapid rate and obviously the lack  
16 of a ready supply of energy, and also, a lack of the  
17 development of new sources of energy, and the development  
18 of existing sources of energy. It's going to have a chaotic  
19 impact upon our economy if we don't do something about it.  
20 And I think that the negative impact draft or statement or  
21 whatever you -- declaration, whatever you call it, is  
22 correct. I don't think there will be any adverse affect  
23 upon impact upon the environment. And I think that we're  
24 going to have to lift our sights a little bit and we're  
25 going to have to deal with this energy problem or we're

1 going to have a far more serious situation. We're going to  
2 have to live with a completely collapsed economy.

3 I strongly urge you to approve this application.

4 Thank you very much.

5 *me over*  
VOICE: Any questions?

6 *me over*  
VOICE: Thank you, sir.

7 *me Headed*  
VOICE: Mr. Chairman, that exhausts the list of  
8 people that I am aware of that wish to speak today. There  
9 may, however, be others.

10 *me over*  
VOICE: Are there any members of the audience  
11 who haven't been called on? Will you introduce yourself.

12 MR. KUBIK: Yes, my name is Bob Kubik, Mobil Oil  
13 Corporation.

14 *me over*  
VOICE: How do you spell your last name?

15 MR. KUBIK: Kubik, K-u-b-i-k.

16 *me over*  
VOICE: Thank you.

17 MR. KUBIK: I've been sitting back here listening  
18 to these statements in opposition, and asking that the  
19 negative declarations not be accepted. And in each one of  
20 these no one has addressed themselves specifically to PRC  
21 427.1 which is Mobil's request to form a re-drilling  
22 project of four injection wells. I think that taking this  
23 into consideration, I feel that it may have been improper  
24 to bunch all four of these requests together. And I've  
25 asked that the Commission consider Mobil's application as

1 a separate request, in that it deals with a whole different,  
2 considerably a different topic. We're talking about  
3 re-drilling four wells that are already in existence. They  
4 are water injection wells. They have become plugged. We  
5 are just merely going through to drill them again so that  
6 we can increase our injection of water.

7 We are now presently producing 385 barrels a day  
8 from our facility which has 29 producing wells and four injection  
9 wells, that we want to re-drill. These wells were  
10 originally drilled in 1931, 1944 and 1959. The pier in  
11 which they exist was built back in 1930 and the shore  
12 facilities connected to it were built in 1931. These  
13 water injection wells were -- these producing wells were  
14 made water injection wells in 1972, and we have been  
15 injecting water into them until -- we still are presently,  
16 but they have become severely plugged and we're not able  
17 to inject as much as water as we feel is necessary in  
18 order to fully develop the field.

19 There's approximately a million and a half  
20 barrels in reserve which we are unable to get out without  
21 increasing our water injection. And we hope by re-drilling  
22 these wells that we'll be able to produce approximately  
23 a thousand barrels a day. Our plan for re-drilling these  
24 wells was approved by the South Central Region Coastal  
25 Commission on December 11, 1973. We have, of course, all

1 of our contingent plans, critical operation in terms of  
 2 containment plans on file. And any re-drilling will  
 3 comply with rules and regulations of the State Lands  
 4 Commission and the Division of Oil and Gas in regard to  
 5 safety measures.

6 It was mentioned too, that these requests,  
 7 Standards included, were an attempt to make new discoveries.  
 8 This is not the case. As we state this is just water  
 9 injection wells. We know the extent of the reservoir has  
 10 been determined and there's going to be no new development  
 11 because of this.

12 And another point that may have interest, is  
 13 that the pier on which these wells are situated will be  
 14 given to the public after we are through with the facility.  
 15 And my last point that I'd like to bring up is that I feel  
 16 that the Commission should make a decision, that there's  
 17 no need for a 60-day delay. You have the responsibility,  
 18 and if we were to in every instance have a Commission, a  
 19 Governor, or representatives to delay all our decisions  
 20 because there seems to be another mandate in the offing,  
 21 nothing would ever be accomplished. And in this regard  
 22 we would request that you do make a decision and not delay.

23 Thank you.

24 *The Clerk*  
 VOICE: Any questions of Mr. Kubik?

25 VOICE: We do have some but we will reserve them

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for some other time.

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*Mr. Orr*  
VOICE: Now, are there any other members of the audience who would like to testify on this?

*Mr. Harmer*  
VOICE: Mr. Chairman, if there is no one else to be heard, I'd like to make a motion if it's in order.

*Mr. Orr*  
VOICE: All right. Let us, however, go down and divide them. We had no opposition on 6A or B. We were speaking on C, D, E and F. Unless there is an objection we will consider 6A & B passed. And I think we might take the suggestion that these are different types -- Senator Harmer and take 6C next, which is the one Mobil Oil and we can take all three Standard Oil. So let's consider now 6C, the Mobil Oil period.

*Mr. Harmer*  
VOICE: I move the adoption of the staff recommendations on item 6C, Mr. Chairman.

*Mr. Beck*  
VOICE: Before I second it, Mr. Gladish, I have a couple of questions. Did I understand you to say that the field that these wells, these platforms serve, is what, 66% completed now?

*Mr. Gladish*  
VOICE: In that neighborhood.

*Mr. Beck*  
VOICE: What is the estimated reserves and number of barrels that the new wells would produce.

*Mr. Gladish*  
VOICE: I don't have an off-the-cuff --  
Mr. Everitts may have--in the sense of a ballpark guess,

1 that I believe I indicated that the completion of these  
2 wells in total would increase production approximately  
3 4,000 barrels per day.

4 *Mr. Beck*  
VOICE: Is there any --

5 *Mr. Hadick*  
VOICE: They're currently producing about 9,000  
6 barrels a day.

7 *Mr. Beck*  
VOICE: Is there any estimate on how long that  
8 drilling or how long the pumping would last before the  
9 field is empty?

10 *Mr. Hadick*  
VOICE: No, this is a very very difficult  
11 estimate to make. Apparently it's related to economic conditions  
12 and when the price of oil is at \$4.00 it's at a different  
13 point than if it's \$12.00.

14 *Mr. Everett*  
VOICE: I'd like to say one thing. As a matter  
15 of fact, drilling these wells may hasten the final  
16 abandonment of the field.

17 *Mr. Beck*  
VOICE: That was the point I was trying --

18 *Mr. Everett*  
VOICE: You may get the oil out faster and get  
19 it over with.

20 *Mr. Hadick*  
VOICE: In grasping for some sort of an estimate  
21 we indicated earlier, I believe, that these leases had  
22 produced something like 77 million barrels of crude oil.  
23 If we extract it on that basis, which is not a very sound  
24 basis in this sense, we would be talking in the neighborhood  
25 of perhaps another 30 or 40 thousand, 30 or 40 million

1 barrels in the aggregate completion of these leases.

2 VOICE: It has been moved and seconded that  
3 the Mobil Oil 6B be approved. And that is carried  
4 unanimously, I also approve.

5 Now, items D, E and F, we can take as a group,  
6 the Standard Oil Company. Before we have a motion on them,  
7 are there any questions of any witness, or any other  
8 information?

9 VOICE: Perhaps, Mr. Chairman, one comment would  
10 be in order. There was considerable comment in regards to  
11 the seismic area, some related to perhaps prior development,  
12 some perhaps related to the possible future development,  
13 some maybe not related at all. But I would like to have  
14 Mr. Everitts' comments, a few comments in regard to the  
15 results of our analysis of the seismic stability of the  
16 structures' strata there and some related comments in that  
17 regard.

18 VOICE: I have a comment on two items. Number  
19 one, I don't really understand what the seismic capabilities  
20 or possibilities have to do with the proposed projects,  
21 because the platform, the pipelines are already there and  
22 this project is not going to affect the relationship  
23 between it and the environment in any way. But more  
24 importantly, obviously, the companies are concerned about  
25 the seismic effect and obviously, they've reviewed it, and

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the platforms are designed to withstand the earthquake and seismic effects. But the most important point of that is that the effect of wave forces are considerably in excess of the effects of seismic forces and really designed for wave and wind forces, not for earthquakes -- because really not all that serious. We do have a structural engineer from Standard Oil Company who has been responsible for the design of all four of those platforms, and if you want any specifics I'm certain that he can give you some actual specifics and designing criteria.

*Mr. Clegg*

VOICE: Is it the wish of the Commission to have any more witnesses?

*Mr. Orr*

VOICE: Do you have any need, Mr. Harner?

*Mr. Orr*

VOICE: Thank you.

*Mr. Clegg*

VOICE: All right, then, items D, E and F, we'll take as one unit.

*Mr. Beck*

VOICE: I'll move the adoption.

*Mr. Orr*

VOICE: It's been moved to be adopted. Second?

*Mr. Harner*

VOICE: Second.

*Mr. Orr*

VOICE: It's so ordered without objection.

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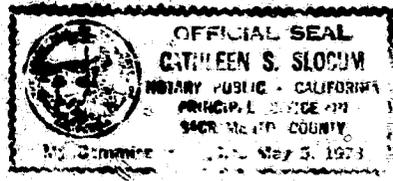
I, CATHLEEN S. SLOCUM, a Notary Public in and for the County of Sacramento, State of California, duly appointed and commissioned to administer oaths, do hereby certify:

That I am a disinterested person herein; that the foregoing State Lands Commission Hearing was transcribed from a tape recording by me, Cathleen S. Slocum, a shorthand reporter of the State of California.

That all names of Speakers were designated by a representative of the State Lands Commission.

I further certify that I am not of counsel or attorney for either or any of the parties to said hearing, nor in any way interested in the outcome of the cause in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal of office this 7<sup>th</sup> day of December, 1974.



*Cathleen S. Slocum*  
Cathleen S. Slocum  
Notary Public in and for the County of Sacramento, State of California