MINUTE ITEM

This Calendar Item No. \$2 was approved as Minute Item No. \$2 by the State Lance

Commission by a vote of 3

to 0 at its 11-4-53

meeting.

CALENDAR ITEM

52

APPROVE A COMPROMISE TITLE SETTLEMENT AGREEMENT
REGARDING CERTAIN REAL PROPERTY
IN THE CITY OF HUNTINGTON BEACH, ORANGE COUNTY,
PURSUANT TO PUBLIC RESOURCES CODE SECTION 6307
AND THE KAPILOFF LAND BANK ACT

PARTY:

Doris and Ferydoun Ahadpour 1442 Galaxy Drive Newport Beach, CA 92660

A title dispute exists between the State and Ferydoun and Doris Ahadpour (Ahadpours) concerning ownership interests in approximately 12.387 acres of real property within the City of Huntington Beach in Orange County. The parcels involved are Lots A, B, C, E, 1, 6, and 7 of Tract No. 11181 (described in Exhibit A and shown on Exhibit B).

Initial discussions relating to resolution of title problems began in 1990. After several months of negotiations failed to produce a settlement, the Ahadpours filed a lawsuit in February, 1993 in United States District Court, Central District, entitled Doris Ahadpour and Ferydoun Ahadpour v. State of California, and the State Lands Commission, Case No. SACV 93-184-AHS (RWRx). This lawsuit sought: 1) to Quiet Title to the Subject Property, 2) damages for a "taking" of their property, 3) damages for inverse condemnation, 4) declaratory relief from the "nuisance" caused by the State's claim, and 5) damages and other relief for violation of 42 U.S.C. Sec 1983. The lawsuit also demanded a jury trial in federal court.

¹The Court declined to exercise supplemental jurisdiction over the nuisance cause of action and dismissed it without prejudice.

Negotiations between the parties continued and settlement of the litigation and title matters was conceptually approved by the Commission in July 1993. This calendar item details the status of the property and the proposed resolution of the litigation.

Commission staff has conducted a study of the evidence of title to the subject property, evaluated the relative strengths and weaknesses of the legal and factual positions of the State and has drawn a number of conclusions relating to the value of the State's claim, as summarized below:

- 1. The Ahadpours are the record owners of the Subject Property.
- The Subject Property is located within the meander survey for Tideland Location 221 (TLL 221). The State of California sold the Subject Property to R.J. Northam, issuing a patent for the tidelands on January 6, 1903. The State does not contend that it owns the fee title to the Subject Property.
- 3. In its natural condition, the Subject Property, as evidenced by historical data (including, but not limited to, the 1873 United States Coast Survey Topographic sheet T 1345), was covered by the ordinary tides of tidal sloughs; the precise extent of coverage being subject to dispute. To the extent the Subject Property was tidelands in its natural condition it is owned by the Ahadpours subject to the Public Trust Easement for commerce, navigation and fisheries.
- 4. The Trust Termination parcels (Lots 1, 6 and 7) are relatively small parcels totalling 2.631 acres of the Subject Property's 12.387 acres. The Trust Termination parcels have been improved, bulkheaded, filled, and reclaimed for the improvement of navigation and enhancement of the shoreline, and are no longer, in fact, tide and submerged lands, nor are they littoral to the waters of Huntington Harbour.
- 5. The Subject Property is currently improved with a navigable waterway, commercial marina and supporting facilities, two parking lots, two public accessways and a tennis/recreation club facility.

- 6. Boundary Line Agreement 18 (BLA 18) (PRC 2686.1[A]), dated December 22, 1960, by and between the State Lands Commission and Huntington Harbour Corporation, predecessor-in-interest to the Ahadpours, established, pursuant to P.R.C. Section 6357, the ordinary low-water mark of certain portions of Anaheim Bay. That Agreement established the boundary between the lands sold by the State, pursuant to TLL 221, which were at the time owned by Huntington Harbour Corporation, and the unsold submerged lands located within the perimeter description of TLL 221.
- 7. Sovereign Land Location 34 (SLL 34) (PRC 2686.1(B)), dated December 22, 1960 as amended by the Agreement dated November 22, 1961, by and between the State Lands Commission and Huntington Harbour Corporation exchanged, pursuant to P.R.C. Section 6307, 17.91 acres of submerged lands of the State for 66.47 acres of tidelands patented under TLL 221 and owned by Huntington Harbour Corp. The Exchange Agreement did not terminate the Public Trust Easement, except as to the 17.91 acres conveyed pursuant to the Agreement.
- 8. The State's position is that neither BLA 18 nor SLL 34 nor any action or inaction of the state taken thereafter affected the public trust easement which exists today over the Subject property to the extent it was tidelands in its last natural condition.
- 9. The Ahadpours through their attorneys and title insurance company, dispute the effect to be given the boundary line and exchange agreements described in paragraphs 6 and 7 above (BLA 18 and SLL 34, respectively). Their conclusion is that the State terminated the Public Trust Easement over the entire area encompassed within TLL 221, including the Subject Property, not just the 17.91 acres conveyed by the State.
- 10. The Ahadpours further contend that the Subject Property was never, in fact, tidelands. Finally, they argue the State is guilty of laches and should be estopped from asserting any interest in the Subject Property, based upon its actions and inactions relative to the development of Huntington Harbour over the last 30 years, and specifically its actions relating to the Subject Property.

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The staff is of the opinion that the title evidence and the applicable legal principles lead to the conclusion that the State, in its sovereign capacity, is the owner of some public trust right, title, or interest in the Subject Property. Indeed, staff believes that the Public Trust Easement potentially exists over substantial portions of the Subject Property. However, the exact extent and nature of the State's interest in the Subject Property is subject to uncertainty and continued vigorous dispute. The strongest evidence of historic tidelands appears to be located primarily within the areas which the parties have agreed will be subject to the easement for public trust purposes following approval of this agreement.

Moreover, the Trust Termination parcels within the Subject Property have been filled and reclaimed since the 1960s and are currently occupied by the above described parking lots and club facility. If the State were to exercise the Public Trust Easement so as to take possession or require removal of the improvements, pursuant to P.R.C. Section 6312 the State would be required to compensate the fee owner of the property for the fair market value of those improvements. The improvements on the Trust Termination parcels are valued by the Assessor at \$1,146,820, which is in excess of value attributed to the land (\$928,337). The State does not claim ownership of the land only an easement over the property. The Ahadpours are acknowledged as owners of the fee interest in the property. The value of the state's claimed easement therefore should not be equated with the fee value.

The Ahadpours have offered to resolve the existing title dispute by entering into a compromise title settlement that would result in approximately 80% of the Subject Property (virtually the entire watercovered and littoral property within the area) being subject to an easement for public trust purposes. The Ahadpours will convey an easement to the State for public trust purposes over Lots A, B, C and E. These lots are a navigable waterway, a commercial marina, and public accessways littoral to the waters of Huntington Harbor and are useful for public trust purposes. These lots constitute 64% of the land value attributed to the Subject Property. In addition the Ahadpours will place \$300,000 into the Kapiloff Land Bank to advance the public interest in acquiring land with public trust values and utility.

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Staff has, therefore, conducted an evaluation of the easement and likelihood of success in the lawsuit, taking into account the factual uncertainties, the legal disputes, as well as the present and foreseeable future utility to the public in asserting, exercising, or preserving the easement over the filled and improved non-littoral parcels and recommends accepting that offer and terminating any remaining sovereign interest in the Trust Termination parcels in order to acquire lands of greater value and utility to the Public Trust. The Kapiloff Land Bank provides the mechanism for pooling funds and acquiring parcels with public trust values and utility which are then held by the State as public trust assets.

The staff of the State Lands Commission recommends approval of the settlement of the litigation substantially in the form of the Agreement now on file with the Commission.

While the Agreement sets forth all the specific terms and conditions of the settlement, a brief summary of some of the principal terms and conditions of the settlement is set forth below. It should be noted that, between the lots on which the club facility is located and the waters of Huntington Harbour to which the easement will attach, there exists a lot (Lot F, as shown on Exhibit "B"), owned in fee by the Ahadpours, which has been offered for dedication as a public recreation area (as a condition of a Coastal permit). The proposed agreement does not terminate or resolve the State's claim of a Public Trust Easement over any portion of Lot F.

- 1. The Ahadpours will deposit the sum of \$300,000 into the Kapiloff Land Bank Fund which is administered by the State Lands Commission as trustee pursuant to P.R.C. Sec. 8600 et seq.
- 2. The State Lands Commission, as Land Bank Trustee, will hold the funds in trust and expend them only for interests in land which provide a public trust benefit (wetlands protection, public access, etc.).
- 3. The Ahadpours will convey to the state an easement for those uses and purposes equivalent to a Public Trust Easement as defined in California case law over Lots A, B, C, and E.

- 4. In exchange for the above transfer of funds and easements by the Ahadpours to the State, the State Lands Commission will quitclaim to the Ahadpours any and all of its remaining sovereign right, title, and interest, and will terminate any public trust interest in the Trust Termination parcels (Lots 1, 6 and 7).
- 5. The Agreement provides for an escrow period and is to be effective upon its recordation. The State will not incur any costs associated with escrow fees.

Staff has appraised the Subject Property, has evaluated the law and evidence bearing on the title dispute, and is of the opinion that the conveyance to the State of an easement for public trust purposes over 9.6831 acres of land plus \$300,000 is equal to or greater than the value of the State's interest in the 2.631 acres of the Trust Termination parcels.

The Agreement is in lieu of the costs, delays, and uncertainties of title litigation, is consistent with, and is authorized by the requirements of law.

AB 884: N/A

OTHER PERTINENT INFORMATION:

1. Pursuant to the Commission's delegation of authority and the State CEQA Guidelines (14 Cal. Code Regs. 15061), the staff has determined that this activity is exempt from the requirements of the CEQA as a statutorily exempt project. The project is exempt because it involves an action taken pursuant to the Kapiloff Land Bank Act, P.R.C. 8600, et seq.

Authority: P.R.C. 8631.

2. In taking action on this staff recommendation, the Commission is acting pursuant to its authority under P.R.C. Section 6307 and as the trustee of the Kapiloff Land Bank Fund created by P.R.C. Section 8610 et seq.

EXHIBITS:

- A. Description of Subject Property.
- B. Site Map.

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IT IS RECOMMENDED THAT THE COMMISSION:

- 1. FIND THAT THE ACTIVITY IS EXEMPT FROM THE REQUIREMENTS OF THE CEQA PURSUANT TO 14 CAL. CODE REGS. 15061 AS A STATUTORILY EXEMPT PROJECT PURSUANT TO P.R.C. 8631, AN ACTION TAKEN PURSUANT TO THE KAPILOFF LAND BANK ACT, P.R.C. 8600 ET SEO.
- 2. FIND THAT, WITH RESPECT TO THE PROPOSED COMPROMISE TITLE SETTLEMENT AGREEMENT, INCLUDING THE EXCHANGE OF THE STATE'S INTEREST IN THE TRUST TERMINATION PARCELS (LOTS 1, 6 AND 7) OF THE SUBJECT PROPERTY FOR THE CONVEYANCE OF AN EASEMENT FOR THOSE USES AND PURPOSES EQUIVALENT TO A PUBLIC TRUST EASEMENT AS DEFINED IN CALIFORNIA CASE LAW ON LOTS A, B, C, AND E AND FUNDS FOR DEPOSIT INTO THE KAPILOFF LAND BANK:
 - A. THE AGREEMENT IS IN THE BEST INTEREST OF THE STATE AND CONSISTENT WITH PUBLIC TRUST NEEDS.
 - B. THE INTERESTS IN LANDS PLUS THE MONIES (\$300,000)
 RECEIVED BY THE STATE ARE OF A VALUE EQUAL TO, OR
 GREATER THAN, THE VALUE OF THE INTEREST IN THE TRUST
 TERMINATION PARCELS BEING RELINQUISHED BY THE STATE.
 - C. ON THE EFFECTIVE DATE OF THE AGREEMENT AND CONSISTENT WITH ITS TERMS, THE TRUST TERMINATION PARCELS WILL BE FOUND TO BE A RELATIVELY SMALL AREA (APPROXIMATELY 2.631 ACRES), WHICH HAS BEEN IMPROVED, RECLAIMED, AND FILLED FOR THE IMPROVEMENT OF NAVIGATION AND ENHANCEMENT OF THE CONFIGURATION OF THE SHORELINE, EXCLUDED FROM THE PUBLIC CHANNELS, AND ARE NO LONGER AVAILABLE OR USEFUL OR SUSCEPTIBLE OF BEING USED FOR NAVIGATION AND FISHING AND NO LONGER, IN FACT, TIDE OR SUBMERGED LAND, NOR ADJACENT THERETO, AND THE PUBLIC TRUST INTEREST MAY BE TERMINATED.
 - D. THE PARTIES HAVE A GOOD FAITH AND BONA FIDE DISPUTE AS TO THEIR RESPECTIVE INTERESTS AND CLAIMS WITHIN THE SUBJECT PROPERTY.
 - E. THE PROPOSED AGREEMENT CONSTITUTES A COMPROMISE OF THE CONTESTED ISSUES OF LAW AND FACT UPON WHICH THE DISPUTE AND LITIGATION ARE BASED.

- F. THE AGREEMENT IS IN LIEU OF THE COSTS, DELAYS AND UNCERTAINTIES OF FURTHER TITLE LITIGATION, AND IS CONSISTENT WITH AND IS AUTHORIZED BY THE REQUIREMENTS OF LAW.
- G. THE CONVEYANCES MADE PURSUANT TO THE AGREEMENT WILL NOT SUBSTANTIALLY INTERFERE WITH THE RIGHTS OF FISHING AND NAVIGATION IN HUNTINGTON BAY OR ANAHEIM BAY.
- H. THE AHADPOURS' CURRENT COMMERCIAL MARINA OPERATION IS NOT INCONSISTENT WITH THE PUBLIC TRUST EASEMENT OVER LOT B AND IS CONSISTENT WITH PRESENT PUBLIC TRUST NEEDS FOR THE AREA, AS DETAILED IN PARAGRAPH 8D OF THE AGREEMENT.
- 3. APPROVE AND AUTHORIZE THE EXECUTION, ACKNOWLEDGEMENT, AND RECORDATION, ON BEHALF OF THE COMMISSION, OF THE COMPROMISE TITLE SETTLEMENT AGREEMENT SUBSTANTIALLY IN THE FORM OF THE COPY OF SUCH AGREEMENT ON FILE WITH THE COMMISSION.
- 4. AUTHORIZE AND DIRECT THE STAFF OF THE STATE LANDS COMMISSION AND/OR THE CALIFORNIA ATTORNEY GENERAL TO TAKE ALL NECESSARY OR APPROPRIATE ACTION ON BEHALF OF THE STATE LANDS COMMISSION, INCLUDING THE EXECUTION, ACKNOWLEDGEMENT, ACCEPTANCE, AND RECORDATION OF ALL DOCUMENTS AND PAYMENTS AS MAY BE NECESSARY OR CONVENIENT TO CARRY OUT THE COMPROMISE TITLE SETTLEMENT AGREEMENT; AND TO APPEAR ON BEHALF OF THE COMMISSION IN ANY LEGAL PROCEEDINGS RELATING TO THE SUBJECT MATTER OF THE AGREEMENT.

EXHIBIT "A" LEGAL DESCRIPTION SUBJECT PROPERTY

All those certain parcels of land situate in the State of California, County of Orange, City of Huntington Beach described as follows:

All of Lots 1, 6, 7, A, B, C and E as said Lots are shown on the map of Tract No. 11881, recorded in Book 592, Pages 20 through 23 inclusive of Miscellaneous Maps, Records of Orange County, California.

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HY COMMISSION EXPIRES 3/30/17.

STONATURE OFFISSIONS NOTE,

PURBLANT TO THE PROVISIONS OF SECTION 66436/ANV OF THE SUBDIVISION PARA ACT, THE FOLIOUSING SIGNATURES HAVE SEEN ORITTED.

1. CITY OF HANTINGTON BEACH, MOLDER OF EASEMENTS FOR STORM DRAIN AND INCIDENTAL PURPOSES PER DOCUMENT RECORDED DECEMBER 20. 1983 IN 600K 6834 AT PAGE 281 OF OFFICIAL RECORDS, MOLDER OF EASEMENT FOR STORM DRAIN PURPOSES AS DEDICATED PER TRACT NO. 4860, MOLDER OF WHICULAR ACCESS RIGHTS TO MARKER AVENUE FROM LOT 174 AS DEDICATED PER TRACT NO. 4860, MOLDER OF WHICULAR ACCESS RIGHTS TO MARKER AVENUE FROM LOT 174 AS DEDICATED PER TRACT NO. 4860, MOLDER OF LOTE AS AND SEVER AND WATER PAIN PURPOSES AS DEDICATED PER TRACT NO. 5775, MOLDER OF LOTE AS AND SEVER SYSTEMS AS DEDICATED PER TRACT NO. 5775, MOLDER OF LOTE AS AND SEVER SYSTEMS AS DEDICATED PER TRACT NO. 6775, MOLDER OF LOTE AS AND SEVER SYSTEMS AS DEDICATED PER TRACT NO. 4860 AND TRACT NO. 5775, MOLDER OF LOTE AS AND SEVER SYSTEMS AS DEDICATED PER TRACT NO. 4860 AND TRACT NO. 5775, AND MOLDER OF EASEMENT FOR EXPRESSION OF SUBSEMPACE NO. 5775, AND MOLDER OF EASEMENT FOR EXPRESSION SECTION SECT

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LAWRENCE L. TRUMAN. L.S. 5346 EXP. 12/31/8

CITY ENGINEER'S CERTIFICATE:

I MERESY CERTIFY THAT I HAVE EXAMINED THIS MAP AND MAVE FOUND IT TO BE BUSSTANTIALLY IN COMPORMANCE WITH THE TENTATIVE MAP AS FILED WITH. ARENOED AND APPROVED BY THE CITY PLANNING COMPISSION, INAT ALL PROVISIONS OF THE SUSDIVISION MAP ACT AND CITY SUSDIVISION REGULATIONS MAYE SEEN COMPLIED WITH AND THE MAP IS TECHNICALLY CORRECT IN ALL RESPECTS NOT CERTIFIED TO ST THE COUNTY SURVEYOR.

DATED THIS 180 DAY OF CC-chec _. 19<u>.67</u>.

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CITY CLERK'S CERTIFICATE

STATE OF CALIFORNIAT COUNTY OF DRANGE

I MEREBY CERTIFY THAT THIS MAP WAS PRESENTED FOR APPROVAL TO THE CITY COUNCIL OF THE CITY OF MUNTINGTON SEACH AT A REGULAR MEETING THEREOF MELD ON THE TAKE DAY OF THE MUNTINGTON SEAD COUNCIL DID. BY AN ORDER DULY PASSED AND ENTERED. APPROVE SAID MAP.

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__ 19*____*2. DATED THIS And DAY OF According

ALICIA D. VENTYORTH
CITY CLERK OF THE
CITY OF MUNICIPALITY BEACH

CITY PLANNING COMMISSION CERTIFICATE.

1. AMERICA A ACCUSE BECRETARY TO THE PLANMING COMPIGBION OF THE CITY OF MARTINGTON BEACH. CALIFORNIA, DO MERRY CERTIFY THAT I MAYE FEMALINED THIS RAP AND HAVE FOUND IT TO BE SUBSTANTIALLY THE SAME AS THE TENTATIVE MAP AS PILED WITH. AMENDED AND APPROVED BY THE MUNITINGTON BEACH CITY PLANMING COMPISSION.

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COUNTY SURVEYOR'S CERTIFICATE

I MEREBY CERTIFY THAT I HAVE EXAMINED THIS MAP AND MAVE FOUND THAT ALL MAPPING PROVISIONS OF THE SUBDIVISION MAP ACT MAVE BEEN COMPLIED WITH AND I AM SATISFIED SAID MAP IS TECHNICALLY CORRECT RELATIVE TO THE TRACT MAP SOUNDARY.

Roul C. Cumo DATED THIS SINE DAY OF DESCRIPTION C. R. NELSON COUNTY SURVEYOR

COLNITY TREASURER-TAX COLLECTOR'S CERTIFICATE

STATE OF CALIFORNIAL SECONDARY OF DRANGE 1

I MEREBY CERTIFY THAT ACCORDING TO THE RECORDS OF MY OFFICE THERE ARE NO LIEMS AGAINST THE LAND COVERED BY THIS "AP OR ANY PART THEREOF FOR MAPPING STATE. COUNTY, MUNICIPAL OR LOCAL TAYES ON SPECIAL ASSESSMENTS OR LECTED AS TAYES.

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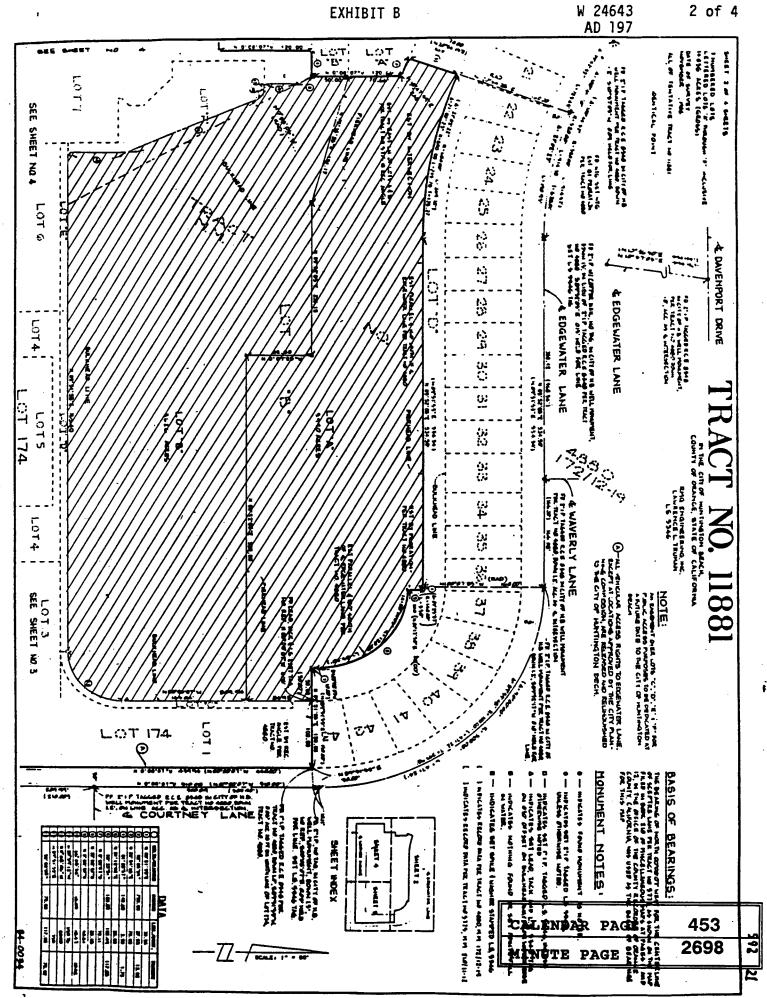
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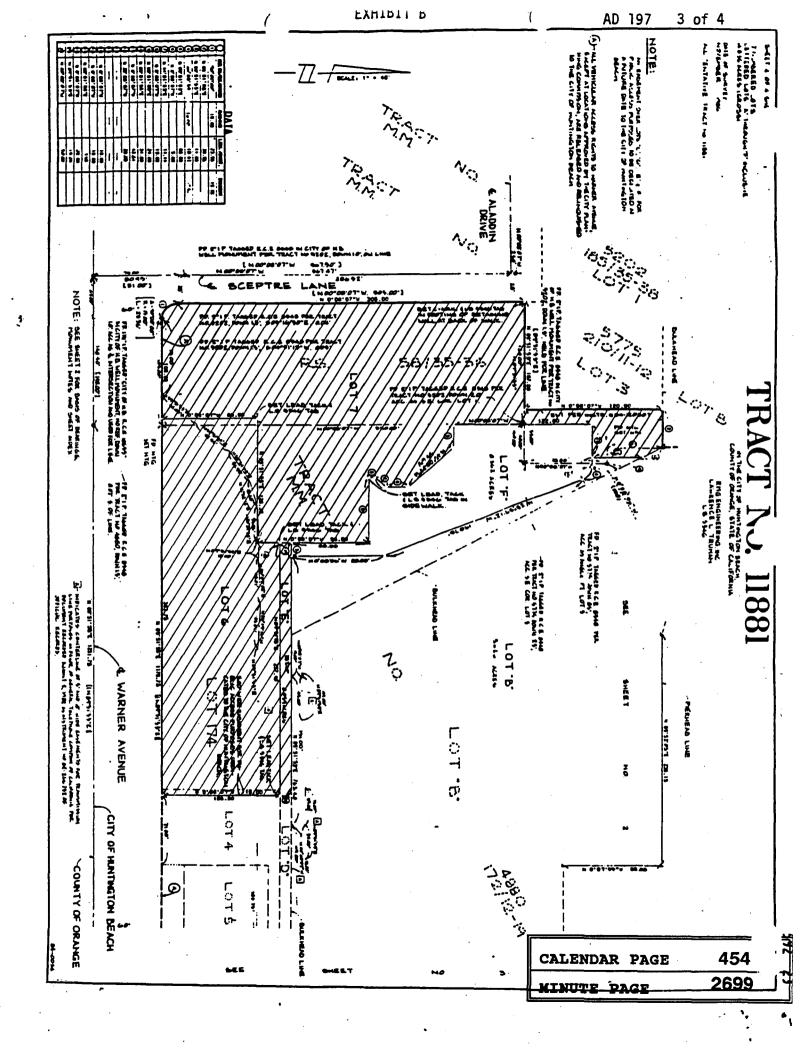
STATE OF CALIFORNIA) COUNTY OF GRANCE

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DATED THIS_ MINUTE PAGE

LINDA D. ROSER'S SEERN OF THE SOARD OF SUPERVISORS





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CALENDAR PAGE _____ MINUTE PAGE 2701